

Message Text

SECRET

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ACTION SS-25

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P 181024Z JUN 75

FM AMEMBASSY LONDON

TO SECSTATE WASHDC PRIORITY 2070

INFO AMEMBASSY MOSCOW PRIORITY

AMEMBASSY OTTAWA PRIORITY

AMEMBASSY TOKYO PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY BONN PRIORITY

S E C R E T LONDON 09289

EXDIS

E.O. 11652: XGDS-1

TAGS: PARM, PFOR

SUBJECT: NUCLEAR SUPPLIERS CONFERENCE: BILATERAL WITH
SOVIETS

1. AT SOVIET REQUEST IN JUNE 17 BILATERAL WITH MOROKHOV,
TIMERBAYEV, AND SHELEV, VEST AND U.S. TEAM REVIEWED
EMERGING POSITIONS ON U.S. DISCUSSION PAPER. MOROKHOV
CHARACTERIZED U.S. PAPER AS "TOO PRECISE" AND SAID
SOVIETS PREFERRED SIMPLE FORMULA CALLING FOR IAEA
SAFEGUARDS ON FULL FUEL CYCLE.

2. MOROKHOV AGREED THAT MULTINATIONAL APPROACH TO SEN-
SITIVE FACILITIES WOULD PROVIDE DESIRABLE ADDITIONAL
CONTROLS AND SAW AS OPTIMUM SMALL NUMBER OF LARGE
REGIONAL PLANTS. MOROKHOV SAW TWO PROBLEMS WITH MULTI- /
NATIONAL APPROACH, PARTICULARLY WHEN LIMITED TO BI-
NATIONAL ASPECT:

A. RECIPIENT NATIONS MAY HAVE "POLITICAL"
DIFFICULTY IN ACCEPTING SUPPLIER INVOLVEMENT IN
MANAGEMENT AND OPERATIONS OF FACILITIES.

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B. THE BINATIONAL APPROACH MAY LEAD TO NUMEROUS

SMALL NATIONAL REPROCESSING PLANTS RATHER THAN FEW REGIONAL FACILITIES, WHICH WOULD BE SIMPLER TO SAFEGUARD AND BE OF LESS CONCERN WITH REGARD TO PROLIFERATION.

3. U.S. SIDE AGREED WITH THESE TWO POINTS BUT POINTED OUT THAT IN CASES NOW UNDER CONSIDERATION (E.G., FRG-BRAZIL; FRANCE-PAKISTAN) BILATERAL APPROACH WITH CONTINUING SUPPLIER INVOLVEMENT APPEARS MOST FEASIBLE MEANS OVER SHORT TERM TO OBTAIN MULTINATIONAL CHARACTER.

4. MOROKHOV ADVANCED PROPOSITION THAT SIX OF SEVEN SUPPLIERS COULD ACCEPT FULL FUEL CYCLE SAFEGUARDS, BUT FRANCE WAS HOLDOUT. HE INDICATED THAT SOVIETS PLAN TO TRY TO MOVE FRENCH CLOSER TO OTHERS IN BILATERAL. VEST NOTED THAT IN HIS TALKS WITH FRENCH THEY HAD PROPOSED THAT A PAPER LISTING "ALTERNATIVES" BE DRAWN UP FOR GOVERNMENTS. IT WOULD SEEM THAT FRENCH DESIRE FOR ALTERNATIVES WOULD NOT RULE OUT LISTING FULL FUEL CYCLE OPTION.

5. REGARDING RECENTLY ANNOUNCED SOVIET-LIBYA REACTOR AGREEMENT, VEST ASKED MOROKHOV IF HE WOULD LIKE TO CLARIFY DETAILS OF THE TRANSACTION. MOROKHOV STATED THAT AGREEMENT IS OF GENERAL NATURE AND SPECIFIC DETAILS ARE NOT ALL COMPLETED. HE STATED THAT, OF COURSE, ALL NPT PROVISIONS WILL BE HONORED. REFERRING TO EMBASSY MOSCOW QUERY ON TRANSACTION, MOROKHOV STATED THAT "A REPLY WILL BE GIVEN". HE ADDED THAT IF THE REPLY HAS NOT BEEN COMPLETED BY THE TIME HE RETURNS TO MOSCOW, HE WILL "SPEED IT UP".

RICHARDSON

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